

Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 IOE-00 SSO-00 NSCE-00 USIE-00
INRE-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03
NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 AF-10
ARA-10 EA-07 EUR-12 NEA-10 AID-05 COME-00 EB-07
FRB-03 TRSE-00 XMB-02 OPIC-03 LAB-04 EPG-02
SIL-01 OMB-01 DHA-02 /133 W
-----112958 281621Z /44

O R 281518Z JUN 77
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 8659
INFO USMISSION USUN NEW YORK

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EO 11652: NA
TAGS: EAID UNDP
SUBJ: 24TH UNDP GOVERNING COUNCIL: CONSULTATIONS ON DRAFT
DECISION ON AGENDA ITEM 4

1. WORKING GROUP, UNDER CHAIRMANSHIP OF MALIK (PAKISTAN)
CONVENED A.M. JUNE 28 TO CONSIDER DRAFT DECISION ON ITEM 4
- UNDP'S ROLE AND ACTIVITIES. TEXT IN DP/GC/XXIV/CRP.6
PROVIDED BASIS FOR DISCUSSIONS, ALONG WITH CONSOLIDATED
TEXT OF AMENDMENTS BY 14 COUNTRIES, PREPARED BY THE
BUREAU.

2. WORKING GROUP (WG) DECIDED TO CONSIDER DRAFT ON
PARA BY PARA BASIS, AND TO PUT OFF CONSIDERATION OF FORMAT
OF DECISION(S) UNTIL NEGOTIATIONS COMPLETED. IN VIEW
OF USDEL, UPON COMPLETION OF NEGOTIATIONS ON WORDING,
IT IS PROBABLE THAT WG WILL DIVIDE DECISION INTO AT LEAST
TWO SEPARATE ITEMS, I.E. THOSE ITEMS UNDER FULL COMPETENCE
OF UNDP GOVERNING COUNCIL AND THOSE WHICH MUST BE PASSED
ON BY OTHER ORGANS (ECOSOC AND THE GA).

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3. PREAMBULAR PARAGRAPHS ADOPTED THUS FAR BY WG
INCLUDE TWO WHICH TAKE NOTE AND COMMEND ADMINISTRATOR,
GOVERNMENTS AND AGENCIES FOR THEIR CONTRIBUTION TO
THE DISCUSSION DISCUSSION WAS SPIRITED ON THESE
ESSENTIALLY NON-IMPORTANT PARAS.

4. PREAMBULAR PARA THREE (QUOTE RECALLING THE DECISIONS OF THE SIXTH AND SEVENTH SPECIAL SESSIONS OF THE GA CALLING FOR THE ESTABLISHMENT OF A NIEO END QUOTE) WAS ADOPTED WITHOUT DEBATE AFTER U.S., IN SPIRIT OF COMPROMISE, WITHDREW MORE SPECIFIC (AND THUS MORE CONTROVERSIAL) LIMITING LANGUAGE.

5. WG ADOPTED MUCH IMPROVED WORDING (INDONESIA AMENDMENT) OF PREAMBULAR PARA FOUR. QUOTE TAKING NOTE THAT GOVERNMENTS, IN NATIONAL AND INTERNATIONAL FORA, HAVE REITERATED THEIR COMMITMENT TO ACCELERATE THE SOCIAL AND ECONOMIC DEVELOPMENT OF DEVELOPING COUNTRIES IN ORDER TO ELIMINATE INJUSTICE AND INEQUALITY WHICH AFFLICT VAST SECTIONS OF HUMANITY. END QUOTE WG ALSO ADOPTED AMENDED PERAMBULAR PARA FIVE: QUOTE RECOGNIZING THE NEED FOR CONTINUED DEVELOPMENT AND STRENGTHENING OF UNDP IN ORDER TO IMPROVE THE WORKING OF THE PROGRAMME. END QUOTE

6. PREAMBULAR PARA SIX (FORMERLY PARA SEVEN) INTRODUCED FIRST MAJOR SUBSTANTIVE DISCUSSION. CRP. 6 WORDING WAS QUOTE REAFFIRMING THAT THE CONSENSUS OF 1970 REMAINS THE COMPREHENSIVE FRAMEWORK FOR THE ACTIVITIES OF UNDP AND RECOGNIZING IN PARTICULAR THE SOVEREIGN RIGHT OF GOVERNMENTS TO DETERMINE THEIR DEVELOPMENT PRIORITIES. END QUOTE US, FRG AND LIMITED OFFICIAL USE

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NETHERLANDS PROPOSED REPLACING QUOTE UNDP END QUOTE WITH QUOTE UN DEVELOPMENT SYSTEM END QUOTE; AND BRAZIL PROPOSED SPLITTING PARA INTO SEPARATE ITEMS. MAJAO PARAMETERS OF DEBATE WERE AS FOLLOWS:

(A) FRANCE, SUPPORTED SOMEWHAT BY GUYANA, PROPOSED THAT THESE PARAS BE PUT IN OPERATIVE SECTION, SO AS TO GIVE THEM MORE WEIGHT DURING CONSIDERATION BY ECOSOC;

(B) GUYANA, SRI LANKA AND OTHERS OPPOSED U.S. AMENDMENTS ON GROUNDS THAT COORDINATIVE ROLE OF UNDP ENVISAGED IN CONSENSUS DID NOT EXTEND TO QUOTE UN SYSTEM END QUOTE BUT MERELY TO INPUTS OF UN ORGANS INTO UNDP COUNTRY PROGRAMS. U.S. AND NETHERLANDS ARGUED THAT CONSENSUS LANGUAGE (ESP. PARAS 5, 7, 38 AND 63) WAS TOO EXPLICIT TO ALLOW FOR A CONSTRICTED INTERPRETATION; THAT, BY NOT REAFFIRMING THESE ITEMS, UNDP WOULD BE PUSHED BACKWARD; AND THAT REVISION OF THE CONSENSUS WAS A POLITICAL DECISION TO WHICH IT APPEARED NO ONE WAS INTERESTED IN APPROACHING BUT WHICH WOULD BE ACCOMPLISHED BY EROSION IF THE VIEWS OF GUYANA WERE SUPPORTED. AFTER PRC INTERVENTION (TO FURTHER BROADEN THE LANGUAGE BY

IMPLICIT REFERENCE TO THE SPECIAL SESSIONS) WAS
REJECTED, BRAZILIAN COMPROMISE SEEMED ACCEPTABLE.
LAST MINUTE PRC-USSR ROW PREVENTED CONSENSUS THIS
MORNING, BUT PROBABLE THAT WG WILL ADOPT FOLLOWING
PARAS THIS AFTERNOON:

QUOTE REAFFIRMING THE VALIDITY OF THE CONSENSUS
OF 1970; END QUOTE

QUOTE REITERATING THE SOVEREIGN RIGHT OF GOVERN-
MENTS TO DETERMINE THEIR DEVELOPMENT PRIORITIES AND
OBJECTIVES. END QUOTE

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7. USDD
KKITCHEN), IN OPENING STATEMENT THIS MORNING, DBLISHED CONCEPTUAL FRAM
EWORK WHICH WILL PROBABLY
GUIDE REST OF WG NEGOTIATIONS. HE DEFINED FOUR CLUSTERS
OF ISSUES TO BE DEALT WITH: COORDINATION AND COHERENCE;
RESOURCES; BASIC NEEDS; AND RESERVES TO MEET SPECIAL
NEEDS. ON ISSUES OF COORDINATION/COHERENCE AND
RESOURCES, USDEL BELIEVES THAT IT CAN ACCOMPLISH OBJECTIVES
IN A DRAFT DECISION. WE FUTTER BELIEVE THAT POSITION ON
BASIC NEEDS IS FUNDAMENTALLY MET BY LANGUAGE IN CRP. 6,
AS AMENDED BY US; AND THAT THIS ISSUE WILL BE SOLIDI-
FIED FAESCTION OF CONCEPT OF RESERVE, AS OUTLINED
OFBELOW.

8. U.S. (SUPPORTED STRONGLY BY NETHERLANDS) BELIEVES THAT NEW CONCEPT OF RESERVE (INTRODUCED IN GILLIGAN SPEECH) WILL ACCOMPLISH FOLLOWING:

--IT IMPLICITLY ENDORSES IDEA OF GOVERNMENTS LIMITED OFFICIAL USE

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INCREASING CONTRIBUTIONS;

--IT ESTABLISHES A READY POOL OF FUNDING, ABOVE THE IPF LEVELS FOR THE 2ND CYCLE, WHICH CAN BE TAPPED BY UNDP TO MEET SPECIAL PURPOSES. THE INTENTION HERE IS TO PROMPT UNDP TO USE THESE FUNDS TO MEET OUR DEVELOPMENT PRIORITIES, E.G. BASIC NEEDS. THIS RESERVE WILL ALLOW UNDP TO OPERATE QUICKLY, AND WILL ALLOW A FOUNDATION THROUGH WHICH FURTHER BILATERAL AID CAN BE CHanneLED.

--IT CHANGES UNDP FROM AN ORGANIZATION TOTALLY LOCKED INTO A FIVE-YEAR PROGRAM, AND INTO A CAPACITY TO MEET NEEDS AS THEY ARISE. GIVEN THE FACT THAT UNDP ALREADY IS THE ONLY UN ORGANIZATION WITH SUCH A WIDE, DEVELOPED SYSTEM OF WORLDWIDE REPRESENTATION, THIS NEW CAPACITY ALLOWS IT -- WITHIN ITS PRESENT STRUCTURE -- TO EXPAND INTO AREAS WHERE WE CAN INFLUENCE ITS PRIORITIES.

-- IT TIES IN WITH A PAPER, 59 BE SUBMITTED BY THE SYG TO ECOSOC, ON THE CAPACITY OF THE UN TO MEET UNFORESEEN AND EMERGENCY NEEDS. IN ESTABLISHING THIS RESERVE IN UNDP -- AND AS THE SYG PAPER ALREADY RECOGNIZES THE CENTRAL, COORDINATING ROLE OF THE RESREP IN ADDRESSING THESE UNFORESEEN PROBLEMS -- WE WILL CLEARLY BE ABLE IN ECOSOC TO TIE THE UN SYSTEM INTO THE UNDP CHANNEL FOR MEETING THESE NEEDS;

-- FINALLY, IT PROVIDES A BASIC UNDERPINNING TO UNDP'S FINANCIAL RESOURCES, A DEVICE WHICH SHOULD PRE-EMPT AGENCY WARINESS TO RELY ON QUOTE QUESTIONABLE END QUOTE UNDP FUNDING. SUCH FUNDING WILL THUS BE FURTHER ENSURED, AND IT WILL CONTINUE TO FLOW THROUGH LIMITED OFFICIAL USE

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UNDP CHANNESL.

9. USDEL BELIEVES THAT THIS RESERVE, ALONG WITH ANTI-

CIPATED STRONG LANGUAGE ON COORDINATION AND BASIC NEEDS
SHOULD IMMEASURABLE ENHANCE UNDP'S OPERATIONAL GUIDE-
LINES, AS WELL AS ITS IMAGE WITHIN THE UN DEVELOPMENT
SYSTEM AND IN THE U.S.SORENSEN

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Message Attributes

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